

# Implementation and Monitoring



**Policy MON1**  
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## Introduction

### Achieving the vision for Devon

7.1 The vision, high level aims and objectives for the Structure Plan are set out in Chapter 2 and there are a number of these objectives that contribute specifically to improving the quality of life in Devon. These include objectives relating to conservation, the prudent use of resources, community self-sufficiency, meeting the need for housing and a dynamic and healthy economy, a sustainable transport network and ensuring the provision of supporting infrastructure.

7.2 The Structure Plan provides an overall strategic framework including a spatial strategy and policies within which providers of services can more confidently prepare detailed investment programmes. The implementation of the strategy and strategic policies will require close monitoring, which together with appropriate reporting arrangements, will form an important basis for the future of strategic policy for Devon.

## Implementation

### Organisation and partnership

7.3 A range of organisations will implement the Structure Plan and its wider vision. This will be achieved by organisations either working individually or in partnership - particularly by the action and investment of the private sector, Central Government, Local Councils, Utility Companies, other organisations and agencies including the Voluntary sector. A summary of the roles of organisations involved in implementing the Structure Plan is set out in Table 6.

### Strategic Implementation - Roles of the organisations involved

Structure Plan Policies	Local Authorities	Infrastructure Providers	Other Plans, Organisations and Agencies	Private Sector
<b>A Sustainable Strategy for Devon</b>				
<b>All Policies and Proposals</b>	<b>Local development documents</b> - should include strategies, policies and proposals consistent with the Structure Plan.		<b>Community Strategies</b> - should reflect the aims and objectives of the Structure Plan.	
General principles ST1, ST3, ST4	<b>Local Transport Plans</b> - should identify the local transport strategies that support the strategic principles.  <b>Planning, Education, Social Services and Housing Authorities</b> - need to identify the investment strategies which support the strategic principles.		<b>S W Regional Development Agency and other strategic spending agencies e.g. Health Authorities, Countryside Agency, Environment Agency and English Nature</b> -should recognise the strategic policies in preparing investment strategies.	<b>The development industry</b> - needs to play a direct role in providing for new facilities and infrastructure. They should also take a proactive role in bringing forward brown land sites.

<p>The development strategy and distribution</p> <p>ST5, ST6, ST7, ST8, ST9, ST10, ST11, ST12, ST13, ST13a, ST15, ST16, ST17, ST18, ST18a, ST19, ST20</p>	<p><b>Local Transport Plans</b> - should identify the investment priorities that support the development strategy.</p> <p><b>Planning, Education, Social Services and Housing Authorities</b> - need to identify the investment priorities and programmes which recognise the implications of the strategic development distribution proposed in Devon.</p>	<p><b>Provision of social and physical infrastructure</b> - should support the strategy and Local development documents, which will identify the important infrastructure and facility requirements in relation to development proposed or sites allocated.</p>	<p><b>S W Regional Development Agency and Local Economic Partnerships</b> -should support the development strategy in identifying investment priorities, initiatives and major schemes. Facilitate the delivery of the strategic employment sites within the AEAs.</p> <p><b>Health Authorities, the Housing Corporation and Housing Associations</b> - should take account of the development strategy when identifying both strategic and individual investment priorities and resource allocation.</p>	<p><b>The development industry</b> - needs to support the strategic development distribution identified in the Devon strategy, both in terms of brown land development and the delivery of strategic development priorities. They should work in partnership with the Utilities to develop essential infrastructure.</p>
<p>Regeneration</p> <p>ST21</p>	<p>Planning, Education, Social Services and Housing Authorities - need to identify the proposals and initiatives which support the priorities identified in the Structure Plan.</p>	<p>Provision of social and physical infrastructure - should facilitate regeneration investment priorities</p>	<p>S W Regional Development Agency and Local Economic Partnerships, should focus appropriate investment in those areas identified as having priority for regeneration. Health Authorities, the Housing Corporation and Housing Associations - should take account of the priorities for Community Regeneration and in Action Plans</p> <p>SW Tourism and the Countryside Agency should take account of regeneration priorities when identifying investment priorities and resource allocation.</p>	<p>The development industry - needs to deliver development related to regeneration within the priority areas identified.</p>
<p>Implementing strategic proposals</p> <p>ST23, ST24, ST25</p>	<p><b>South Hams and East Devon District Local development documents</b> - should develop a comprehensive planning framework for the effective and sustainable delivery of the major new community proposals.</p> <p><b>Planning, Education, Social Services and Housing Authorities</b> - need to identify the investment requirements to support sustainable development and meet needs within the new communities.</p>	<p><b>Provision of social and physical infrastructure</b> - should be delivered to support the phased development of the new community proposals in full within the period to 2016.</p>	<p><b>Education, Health Authorities and the Housing Corporation</b> - should identify provision necessary to support sustainable development and meet needs within the new communities.</p> <p><b>S W Regional Development Agency</b> - to assist in delivering employment opportunities.</p> <p><b>Transport providers</b> should develop the local transport services.</p>	<p><b>The development industry</b> - needs to incorporate the highest standards of design into the development of the new communities - including innovative sustainable development measures. Ensure adequate funding for community infrastructure, transport and facilities to be delivered in phase with the overall development programme.</p>

<b>Conservation of Devon's Environment and Resources</b>				
Landscape character and the built and historic environment CO1, CO2, CO3, CO4, CO5, CO6, CO7, CO8	<b>Local development documents</b> - should identify the detailed extent of strategic designations and ensure effective development control.	<b>Infrastructure providers</b> - should recognise the special quality of Devon's environment when planning for and implementing major infrastructure schemes.	<b>S W Regional Development Agency, Local Economic Partnerships and the Countryside Agency</b> - should take account of the relationship between the Devon economy and the conservation of Devon's natural beauty.	<b>The development industry</b> - needs to have regard to the quality of Devon's environment in the design and implementation of development schemes.
Nature conservation CO9, CO10	<b>Local development documents</b> - should identify areas of local importance and ensure effective development control.		<b>English Nature, The Devon Wildlife Trust</b> and other local organisations should advise on the identification of areas of biodiversity and earth science importance.	<b>The development industry</b> - should recognise the need to conserve areas of nature conservation importance when promoting development proposals.
Pollution and conserving resources CO11, CO12, CO13, CO14, CO15, CO16	<b>Local development documents</b> - should identify in greater detail the priority areas appropriate for renewable energy generation and investment. All new development should be subject to a comprehensive drainage assessment.	<b>Infrastructure providers</b> - should actively promote renewable energy developments and sustainable approaches to drainage management.	<b>The Environment Agency</b> and other local organisations should ensure that thorough and effective assessments of new development proposals for drainage impact and flood risk are carried out. <b>The S.W. Development Agency</b> should have regard to renewable energy developments.	<b>The renewable energy industry</b> - should take account of the priority areas identified for wind based energy generation within Devon. <b>The development industry</b> should have regard to flood mitigation/control.
Minerals MN1, MN2, MN3, MN4, MN5, MN6	Mineral Planning Authorities - need to ensure that Minerals Local development documents, or equivalent sections of Local development documents, reflect strategic policy guidance.			Mineral Operators should ensure that opportunities for reclamation are pursued.
Waste WM1	<b>Waste Planning, disposal and collection Authorities</b> - should have regard to the waste management hierarchy and reflect strategic policy guidance in Waste Local development documents (or their equivalent) - and recognise the implications of new development for waste management capacity and the distribution of facilities.			<b>Waste disposal Operators</b> should have regard to the proximity principle in managing waste treatment or disposal

<b>Transport</b>				
<p>Transport strategy, increased efficiency in travel and modal choice</p> <p>TR1, TR2, TR3, TR4, TR5</p>	<p><b>Local development documents</b> - should reflect the sustainable transport strategy for their area.</p> <p><b>Local Transport Plans</b> - should develop strategies based on the strategic principles.</p> <p><b>Local Planning Authorities and Highways Authorities</b> - should co-ordinate land use and transport planning to promote sustainable transport and manage travel demand.</p>	<p><b>Infrastructure providers</b> should take account of the need to promote sustainable transport and the spatial strategy</p>	<p>Key organisations including the <b>Highway Agency</b>, the <b>Strategic Rail Authority</b> and the <b>Countryside Agency</b> (for rural transport) should support measures to deliver sustainable transport.</p>	<p><b>Developers and major employers</b> - should actively promote sustainable transport and accessibility.</p> <p><b>Major employers</b> should develop and implement travel plans.</p> <p><b>Developers</b> should prepare effective Transport Assessments.</p> <p><b>All transport organisations/operators</b> should work in partnership with Local Plan Authorities, local organisations and the private sector in delivering sustainable transport.</p>
<p>Travel networks that promote modal choice</p> <p>TR6, TR7, TR9, TR10, TR11, TR13, TR14, TR15</p>	<p><b>Local Highway Authorities</b> should prepare a co-ordinated strategy for the development of Devon's strategic transport networks - and reflect this in the priorities identified in <b>Local Transport Plans</b>.</p>		<p>Key organisations including the <b>Highway Agency</b>, the <b>Strategic Rail Authority</b> and the <b>SW Regional Development Agency</b> should support measures that promote the integration of transport networks.</p>	<p><b>Airport, Port and other, Transport Operators</b> - should develop facilities and services.</p>
<p>Transport investment.</p> <p>TR16, TR17</p>	<p>Local Transport Plans - should progress schemes in accordance with the general and specific priorities identified in the Structure Plan.</p>		<p>Strategic Rail Authority, SW Regional Development Agency and the Highways Agency - should recognise the strategic network investment proposals.</p>	<p>Transport operators - should develop services and facilities in accordance with the priorities identified in the Structure Plan.</p>
<b>Shopping, Tourism, Recreation and Leisure</b>				
<p>Shopping</p> <p>SH1, SH2, SH3, SH4</p>	<p><b>Local development documents</b> - should recognise the settlement hierarchy when making provision for new investment.</p>		<p><b>The Countryside Agency</b> and other organisations including the Post Office should develop programmes, which complement the investment priorities.</p>	<p><b>The development industry</b> - should prioritise investment within town and district centres.</p>
<p>Tourism and recreation</p> <p>TO1, TO2, TO3, TO4, TO5, TO6</p>	<p><b>Local development documents /Economic Development Strategies /Tourism Strategies</b></p>		<p><b>South West Tourism, local tourism organisations</b> and other agencies should promote and encourage sustainable tourism in Devon in accordance with Structure Plan policies.</p>	
<b>Monitoring</b>				
<p>Monitoring</p> <p>MON1</p>	<p><b>Local Planning Authorities</b></p>	<p><b>Infrastructure Providers</b></p>	<p><b>Other Agencies and Organisations</b></p>	<p><b>The Development Industry</b></p>

**Table 6: Strategic Implementation - A summary of the roles of the organisations involved**

## Monitoring

### Planning, Monitoring and Managing

7.4 A strong element of forward thinking is necessary in order to produce good quality, well located developments with integrated transport. The 'plan, monitor, manage' approach requires careful planning to ensure long term issues are addressed and that needs are met in the most sustainable way.

7.5 In the context of the Structure Plan the process of monitoring will provide a broad overview of progress and to focus on selected aspects of the policies and proposals to assess the extent to which the policies and proposals are meeting the aims and objectives. Where the monitoring process indicates that policy aims are not being achieved, consideration will be given to an early modification of the related policies and proposals.

7.6 With regard to managing there are a number of key elements including making land available through the planning system at the right time, ensuring that development takes place in the most sustainable locations and that the necessary transport and associated infrastructure and services are provided.

7.7 Regional Planning Guidance (Section 2) focuses on achieving and implementing the regional vision, whilst Section 10 of RPG10 deals with specific Policies on implementation (Policy IM1) and monitoring (Policy MON1) and a number of targets and indicators to be monitored. Monitoring the effectiveness of the Structure Plan will complement and build on the data collected for monitoring of Regional Planning Guidance.

7.8 The policies of the Structure Plan will not all be monitored individually; some have obvious targets, but equally there are contextual policies that contribute to the achievement of the High Level Policy Aims and Objectives (set out in Chapter 2) or the spatial strategy, where indicators or targets are not necessarily appropriate. For this reason, the emphasis of monitoring the Structure Plan will lie in using relevant data (or groups of data) and interpreting it to judge the degree to which the Structure Plan is moving towards achieving its objectives. **Policy MON1** sets out the commitment to the plan, monitor and manage approach.

### Policy MON1

#### Monitoring

Progress towards the achievement of the policy aims of the Plan will be monitored on a regular and systematic basis, consistent with the existing monitoring processes established in the context of the Regional Planning Guidance for the South West.

Where the monitoring process indicates that policy aims are not being achieved, consideration will be given to an early modification of the related policies and proposals.

### The key areas of strategic monitoring activity

7.9 The key areas of Structure Plan monitoring activity will be:

a) Assessing the extent to which the Structure Plan is being implemented by:

- Assessing whether the spatial strategy is being incorporated into other plans including the relevant Local Plan development proposals
- Assessing whether specific aspects of policy are being included into relevant Local Plan policies and proposals
- Establishing whether these policies are being implemented through planning permissions.

b) Evaluating whether the Structure Plan is effective by:

- Analysing how the spatial strategy is working in practice, its success or otherwise, and whether there are any emerging unintended consequences affecting particular groups and areas
- Analysing how the policies are performing and whether the provisions for development are being brought forward
- Analysing how the policies are performing through decisions at appeal and the outcomes of local inquiries.

c) Identifying those external factors that are outside the scope of the Structure Plan but have a bearing on its successful implementation by:

- Assessing of external trends and events which could impact upon the implementation of the

spatial strategy

- Understanding the implications of any significant changes occurring in the wider policy framework which could impact on the policies and proposals
- Assessing the significance of specific local circumstances which could have strategic implications.

7.10 The collection of data and monitoring will be backed up, where necessary, by further in depth research to understand the causes and effects of changes and trends.

### Requirements for Spatial Information

7.11 Judging the effectiveness of the Structure Plan's strategy will be the most important element of monitoring. To establish the effectiveness of the Structure Plan, spatial data required will comprise contextual information as well as data gathering. It will involve:

#### Overall Indicators of Change

- The changing European, National and Regional policy framework
- The Regional Sustainable Development Framework
- Progress on Local development documents and major strategic proposals, including the new communities and their conformity with sustainability criteria
- The mapping of spatial data; particularly for Districts, Sub regions, PUAs, Sub Regional Centres, Area Centres etc
- The rates, location, types, distribution and density of development etc on brownfield, greenfield sites and outside settlements, affordability
- Housing and employment land commitments in terms of planning permissions and local development plan allocations, in landscape policy areas etc
- Indices of deprivation etc
- Information arising from the 2001 Census (e.g. population, workforce, etc) and other published information (population change, birth and deaths, migration, age structure
- Information on Community Strategies, Local Transport Plans and the wider public policy context.
- New community progress.

### Monitoring and reporting arrangements

7.12 At the regional level the Regional Planning Body (RPB) will be monitoring Regional Planning Guidance and as part of this process has prepared a RPG Monitoring Manual (May 2003). The Regional Assembly also prepares an annual monitoring report based on the data collected.

7.13 In collecting information and monitoring progress the Joint Structure Planning Authorities will work closely with other authorities, agencies and organisations to avoid duplication of effort. Opportunities will be taken to use information gathered through the Regional Observatory and the networks that are being developed to serve it. The progress of the Structure Plan and the development strategy will be assessed and reported in the annual monitoring statement.

7.14 A Structure Plan Monitoring Report was published late in 2003 and updated in May 2003 through the publication of Background Paper 4 - Facts and Figures

7.15 Structure Plan will continue to be monitored up to the end of the "saved" period (2007) following adoption of the plan, and will build on earlier monitoring information and existing data sets. Current data and monitoring information relevant to Devon can be viewed in the following documents which are available on the Structure Plan website:

- a) Structure Plan Monitoring Report 2000 (published Sept 2001) [http://www.devon.gov.uk/structureplan/mr\\_sept2001.pdf](http://www.devon.gov.uk/structureplan/mr_sept2001.pdf)
- b) Background Paper No 4 : <http://www.devon.gov.uk/backgroundpaper4part2factsandfigures-2.pdf>
- c) Devon Facts and Figures [http://www.devon.gov.uk/facts\\_figures\\_and\\_statistics.htm](http://www.devon.gov.uk/facts_figures_and_statistics.htm)
- d) Devon Observatory <http://www.devonobservatory.org.uk/homepage.php>
- e) South West Regional Observatory <http://www.swo.org.uk/>